# The Florida College System Council of Presidents Friday, June 6, 2014 Reunion Resort Orlando, Florida

#### **MINUTES**

# Welcome and Call to Order

Dr. Jim Henningsen, COP Chair, called the meeting of the Council of Presidents to order at approximately 9:19 a.m. on Friday, June 6, 2014 at the Reunion Resort in Orlando, Florida.

The following members of the Council of Presidents were present:

Dr. Jim Henningsen Dr. Dennis Gallon Mr. David Armstrong Dr. Katherine Johnson Dr. Jason Hurst Dr. Ed Meadows Dr. Carol Eaton Dr. Jackson Sasser Dr. Jeff Allbritten Dr. Ann McGee Dr. Chuck Hall Dr. Thomas Leitzel Dr. Carol Probstfeld Dr. Cynthia Bioteau Dr. Ed Massey Dr. Bill Law Mr. John Grosskopf Dr. Sandy Shugart Dr. Ty Handy

Also present were:

Ms. Stacey Webb

Mr. Randy Hanna Ms. Julie Alexander Dr. John Holdnak Ms. Wendy Sikora Ms. Lisa Cook

Mr. Michael Brawer
Ms. Sharon Crow
Mr. Steve Schroeder
Mr. Eric Johnson
Ms. Ana Sanchez
Mr. Andy Treadwell
Ms. Victoria Hernandez
Mr. Scott Balog
Ms. Erin McColskey

Mr. Peter Usinger Mr. Keith Houck

Mr. Dick Scott
Ms. Ashley Carl
Ms. Cindy Hewitt
Mr. Chauncey Fagler
Mr. Jay Galbraith
Mr. LeRoy Darby
Ms. Ms. Linda Miedema
Mr. Joe Sarnovsky
Dr. Debbie Douma
Ms. Tami Cullens
Mr. Jacob Winge

Recorder: Tina Ingramm

# 1.0 Welcome and Remarks

# 2.0 Approval of Minutes

# 2.1 Approval of Minutes, April 11, 2014 and May 16, 2014

<u>Action:</u> Upon a motion by Dr. Ty Handy and a second by Dr. Carol Eaton, the minutes of the April 11, 2014 and May 16, 2014 meeting of Council of Presidents were approved without objection.

# 3.0 Report of the Chair, Dr. Jim Henningsen

# 3.1 2014-15 AFC, COP Assessments

Dr. Jim Henningsen referred to the handout entitled <u>Summary of 2014-15 Total Dues</u> (Attachment A.)

<u>Action:</u> Upon a motion by Dr. Chuck Hall and a second by Dr. John Holdnak, the AFC COP Assessment as outlined in **Attachment A** was approved without objection.

# 3.2 2014-15 COP/AFC Policy and Advocacy Committee Budget

Dr. Jim Henningsen referred to the handout entitled <u>2014-15 Proposed COP/AFC</u> Policy and Advocacy Committee Budget (**Attachment B.**)

<u>Action:</u> Upon a motion by Dr. Chuck Hall and a second by Dr. John Holdnak, the 2014-15 Proposed COP/AFC Policy and Advocacy Committee budget as outlined in **Attachment B** was approved without objection.

#### 3.3 Meeting Schedule 2014-15

Dr. Jim Henningsen referred to the handout entitled <u>Association of Florida Colleges</u> <u>Council of Presidents Proposed Meeting Schedule 2014-15</u> (**Attachment C.**)

<u>Action:</u> Upon a motion by Dr. Chuck Hall and a second by Dr. John Holdnak, the 2014-15 proposed COP meeting schedule as outlined in **Attachment B** was approved without objection.

# 3.4 2014-15 Steering Committee Members

Dr. Jim Henningsen presented a ballot and asked for each president to vote for four nominees to fill the vacancies on the Steering Committee.

Dr. Henningsen announced Dr. Carol Eaton will serve a one-year term on the Steering Committee. Dr. Jeff Allbritten, Dr. Tom Leitzel, and Dr. Ed Meadows will each serve a two-year term.

# 4.0 Report of the Chancellor, The Division of Florida Colleges

The Chancellor reported the Division is working on the implementation of several bills. Council of Presidents June 6, 2014

He reported all 28 developmental education implementation plans have been approved.

The Chancellor's Leadership Seminar will be held June 17-20 at St. Johns River State College. Twenty-seven of the colleges will be participating.

Dr. Ed Massey asked what the impact of the University of West Florida taking over the Florida Virtual School would be. Chancellor Hanna stated the University of West Florida has to work with the Chancellors by law and will be a collaborative model.

Chancellor Hanna reported First Generation Matching forms will be available next week. The target amount is the same as last year.

# 5.0 Report of the Chancellor, Division of Career and Technical Education

Ms. Wendy Sikora reported the Division is looking at the implementation of SB 850.

The CAPE funding list is being worked on.

A new bill passed regarding the colleges' fire programs that have new requirements.

# 6.0 Committee and Task Force Reports

#### **6.1** Articulation Coordinating Committee

Dr. Ed Massey reported the Committee will meet June 30<sup>th</sup>.

# 6.2 Florida College System Risk Management Consortium

Dr. Jim Henningsen referred to the handout entitled <u>Risk Management Council</u> <u>Meeting</u> (Attachment D.)

He reported there are several items that need approval. The first item is the property/casualty insurance optional programs renewal for 2014-15.

<u>Action:</u> Upon a motion by Dr. Carol Probstfeld and a second by Dr. Katherine Johnson, the property/casualty insurance optional programs renewal for 2014-15 as outlined in **Attachment D** was approved without objection.

The second item for approval is a 3% raise for FCSRMC staff.

<u>Action:</u> Upon a motion by Dr. John Holdnak and a second by Dr. Dennis Gallon, a 3% raise for FCSRMC as outlined in **Attachment D** was approved without objection.

Dr. Henningsen reported the FCSRMC received a clean audit.

<u>Action:</u> Upon a motion by Dr. John Holdnak and a second by Dr. Dennis Gallon, the FCSRMC audit as outlined in **Attachment D** was approved without objection.

Mr. Chauncey Fagler reported the 2014 Risk Management Summit will be held

next week.

#### 6.3 FCSAA

Mr. Jacob Winge referred to the handout entitled <u>Florida College System Student</u> <u>Government Association</u> (Attachment E.) Mr. Winge introduced the incoming FCSSGA President, Joe Garita.

Mr. Jeb Blackburn referred to the handouts entitled <u>FCSAA Report to the Council of Presidents</u> (**Attachment F.**) He reported the 2014 Hall of Fame has been announced.

He also reported the Executive Committee of the FCSAA recommends the increase in men's basketball letters of intent from 12 to 15, which is the NJCAA limit. There will be no obligation to fund all 15 scholarships. Dr. Jackson Sasser asked the FCSAA to ask at the national level for the number of scholarships for baseball and softball to be the same.

<u>Action:</u> Upon a vote on the increase in men's basketball letters of intent from 12 to 15, with nine in favor and six objections, the recommendation passed.

Mr. Blackburn the incoming officers be approved.

<u>Action:</u> Upon a motion by Dr. Chuck Hall and a second by Dr. Bill Law, the officers as outlined in **Attachment F** were approved without objection.

Mr. Blackburn reviewed the FCSAA dues and budget.

<u>Action:</u> Upon a motion by Dr. Carol Eaton and a second by Dr. Ann McGee, the 2014-15 FCSAA dues and budget as outlined in **Attachment F** were approved without objection.

# **6.4** Support Council Reports

#### 6.4.1 CIA

Dr. Judy Bilsky reported CIA will be meeting at Daytona State College from June 11-13. At this meeting, CIA will look at the developmental education implementation best practices, along with reviewing the general education learning outcomes.

#### 6.4.2 COBA

Mr. Dick Scott reported next COBA meeting is June 25-27.

# 6.4.3 CSA

Mr. LeRoy Darby reported the Council of Student Affairs will be meeting at Daytona State College from June 11-13. He added TurboVote is moving forward.

# **6.4.4** FCRD

Dr. Debbie Douma entitled <u>Grant and Foundation News and Notes</u> (Attachment G).

# 7.0 AFC Report

Michael Brawer reported membership is up to approximately 8,500. He asked the presidents to continue encouraging membership.

Mr. Brawer also thanked the AFC Building Futures Committee for their work.

He also announced the AFC will be moving towards a full membership voting system this year at convention.

The Chair Academy will be holding a week long session during the AFC Convention.

Mr. Peter Usinger presented his mid-year report. He also reported the AFC is exploring the Larry King InView marketing option.

Mr. Tami Cullens reported the registration for the Trustees meeting is open.

# 8.0 Other Business

Dr. Ann McGee encouraged the presidents to join the COP Marketing Committee. Ms. Stacey Webb and Dr. Tom Leitzel volunteered.

Dr. Ed Meadows asked that the COP Marketing Committee meet at least once it the support councils.

Dr. Jim Henningsen adjourned the Council of Presidents meeting at approximately 10:33 a.m. without objection.

# Proposed Nonpublic Articulation Agreement with the Florida College System Cover Sheet

**1. Name of Institution:** Ashford University

# 2. Basic Information (from NCES College Navigator):

Ashford University

Website: www.ashford.edu

**Type:** 4-year, Private for-profit

**Awards offered:** Associate's degree

Bachelor's degree Master's degree

**Campus setting:** Town: Distant

Campus housing: Yes

**Student population:** 77,734 (69,380 undergraduate)

**Student-to-faculty ratio:** 21 to 1

3. Location: 400 N Bluff Blvd, Clinton, Iowa 52733-2967

#### 4. Accreditation:

North Central Association of Colleges and Schools, The Higher Learning Commission – Resigned

Western Association of Schools and Colleges, Accrediting Commission for Senior Colleges and Universities – Accredited

**5.** Licensure in Florida, if applicable: N/A

6. Articulation Agreement proposed: Associate in Arts Degree to baccalaureate degree

# 7. Local articulation agreements with FCS institutions:

Valencia College and Polk State College

# **8. NCES College Navigator Data Points:**

Enrollment, Fall 2012	77,734
% of undergraduate students receiving Pell	59%
# of undergraduate students receiving Pell grants	41,135
Average amount Pell grant aid received	\$3,915
% of undergraduate students receiving federal, state, local,	
institutional, or other sources of grant or scholarship aid	77%

# Proposed Nonpublic Articulation Agreement with the Florida College System Cover Sheet

# of undergraduate students receiving federal, state, local,	
institutional, or other sources of grant aid	53,684
Average amount of federal, state, local, institutional, or other	
sources of grant aid received	\$4,364
% of undergraduate students receiving Federal student loans	74%
# of undergraduate students receiving Federal student loans	51,103
Average amount of Federal student loan aid received	\$7,708
Total amount of Federal student loan aid received by	
undergraduate students	\$393,887,385
Source: NCES College Navigator	

# 9. 3-Year Cohort Default Rate, FY 2010:

Default Rate	16.3%	
No. in Default	3,963	
No. in Repay	24,308	
Source: USDOE Office of Default Prevention & Management		

# 10. 90/10 Revenue:

90/10 Revenue Percentage	86.82
Total Funding Received under Title IV of the HEA by Award Year, 2010-11	\$1,145,093,687
Total Funding Received under Title IV of the HEA by Award Year, 2011-12	\$1,170,463,064
Source: USDOE Office of Federal Student Aid	

# Selected Data: Ashford University, Florida College System Institutions and State University System Institutions Source: Integrated Postsecondary Education Data System (IPEDS)

		Florida	College	System	State U	niversit	y System
Data - 2012-2013 unless otherwise stated	<b>Ashford University</b>	Min.	Max.	Average	Min.		Average
Applicants total (Fall 2012)	5951	0	0		5747	33281	20073
Admissions total (Fall 2012)	5725	0	0		2795	16124	9653
Percent admitted - total (Fall 2012)	96	0	0		40	68	50
Enrolled total (Fall 2012)	2676	0	0		1364	6289	3540
Grand total (EF2012 All students Undergraduate total)	69380	2800	42915	18303	10053	51010	25669
Full time total (EF2012 All students Undergraduate total)	69336	1042	16998	6751	7596	36775	19593
Part time total (EF2012 All students Undergraduate total)	44	1758	25917	11552	953	14235	6076
American Indian or Alaska Native total (EF2012A All students Undergraduate total)	707	4	141	62	16	129	64
Asian total (EF2012A All students Undergraduate total)	760	45	1803	549	76	2796	1152
Black or African American total (EF2012A All students Undergraduate total)	24135	296	7434	3235	833	9430	3605
Hispanic total (EF2012A All students Undergraduate total)	6385	465	13262	3442	118	24874	6236
Native Hawaiian or Other Pacific Islander total (EF2012A All students Undergraduate total)	449	9	150	43	0	184	54
White total (EF2012A All students Undergraduate total)	33707	1556	21989	9586	324	30158	13089
Published in-state tuition 2012-13 (IC2012_AY)	9648	1888	3135	2332	2480	4668	4088
Published out-of-state tuition 2012-13 (IC2012_AY)	9648	1997	11829	8582	14332	25641	18100
Total price for in-state students living off campus (not with family) 2012-13 (DRVIC2012)	26496	10617	20068	15558	19791	24291	20864
Total price for out-of-state students living off campus (not with family) 2012-13 (DRVIC2012)	26496	10617	28323	22768	30317	42290	35528
Percent of undergraduate students receiving Federal student loans (SFA1112)	78	6	40	20	34	76	47
Percent of full-time first-time undergraduates receiving any financial aid (SFA1112)	95	58	97	82	86	98	95
Percent of full-time first-time undergraduates receiving federal grant aid (SFA1112)	84	46	70	61	28	68	40
Average amount of federal grant aid received by full-time first-time undergraduates (SFA1112)	4833	3652	5001	4463	4257	5089	4541
Percent of full-time first-time undergraduates receiving student loan aid (SFA1112)	87	3	50	22	28	81	44
Average amount of student loan aid received by full-time first-time undergraduates (SFA1112)	7138	1589	6049	4168	5380	7484	6061
Percent of full-time first-time undergraduates receiving federal student loans (SFA1112)	87	3	50	22	28	80	44
Average amount of Federal student loan aid received by undergraduate students (SFA1112)	7789	2723	7275	5012	6534	8328	7360
Full-time retention rate 2012 (EF2012D)	39	57	60	59	71	96	84
Graduation rate total cohort (DRVGR2012)	21	31	44	36	40	85	55
Graduation rate - bachelor's degree within 4 years total (DRVGR2012)	10	0	0		10	64	29
Graduation rate - bachelor's degree within 6 years total (DRVGR2012)	22	0	0		40	85	55
Graduation rate - bachelor's degree within 100% of normal time (4-years) (GR200_12)	10	0	0		13	59	28
Graduation rate - bachelor's degree within 150% of normal time (6-years) (GR200_12)	34	0	0		41	84	54
Graduation rate American Indian or Alaska Native (DRVGR2012)	33	0	100	32	0	83	39
Graduation rate Asian/Native Hawaiian/Other Pacific Islander (DRVGR2012)	50	27	67	44	36	86	62
Graduation rate Asian (DRVGR2012)	50	27	67	44	28	86	61
Graduation rate Black non-Hispanic (DRVGR2012)	18	14	40	24	37	75	52
Graduation rate Hispanic (DRVGR2012)	16	19	43	32	29	85	52
Graduation rate White non-Hispanic (DRVGR2012)	22	33	46	39	30	87	54

							Average net	Average net	Average net	
							price	price	price	Average net
							(income	(income	(income	price
			Total price		Average net	Average net	30 001-	48 001-	75 001-	(income over
		Total price	for in-state	Total price	price-	price (income	48 000)-	75 000)-	110 000)-	110 000)-
	Total price	for out-of-	students	for in-district	students	0-30 000)-	students	students	students	students
	for in-state	state	living off	students	receiving	students	receiving	receiving	receiving	receiving
	students	students	campus	living off	grant or	receiving Title	Title IV	Title IV	Title IV	Title IV
	living on	living on	(not with	campus (not	scholarship	IV Federal	Federal	Federal	Federal	Federal
	campus	campus	family)	with family)	aid	financial aid	financial aid	financial aid	financial aid	financial aid
Institution	2012-13	2012-13	2012-13	2012-13	2011-12	2011-12	2011-12	2011-12	2011-12	2011-12
Ashford University	23819	23819	26496	26496	17679	18639	18630	15387	13542	16677
Johnson & Wales University-North Miami	40027	40027	34777	34777	23321	20996	21429	23295	24609	27151
Johnson & Wales University-Online										
Johnson & Wales University-Providence	41005	41005	34777	34777	26273	22496	23278	24828	26338	29210
DeVry University-Florida			27517	27517	24944	24837	23020	26284	28360	26370
Strayer University-Florida			32554	32554	29445	29191		30207		
Strayer University-Global Region			32554	32554	29524	29524	29524			
Western Governors University			14470	14470	12603	12255	13799	16557	17303	17670

											Percent of		Percent of		
								Percent of		Percent of	total		total	Percent of	
						Percent of		total	Percent of	total	enrollment		enrollment	total	Percent of
					Percent of	total	Percent of	enrollment	total	enrollment	that are	Percent of	that are	enrollment	total
				Adult age	total	enrollment	total	that are	enrollment	that are	Native	total	Asian/ Native	that are	enrollment
	Percent	Percent	Percent	(25-64)	enrollment	that are	enrollment	Race/	that are	Black or	Hawaiian or	enrollment	Hawaiian/	American	that are two
	admitted -	admitted -	admitted -	enrollment	that are	Nonresident	that are	ethnicity	Hispanic/	African	Other Pacific	that are	Pacific	Indian or	or more
	total	men	women	all students	women	Alien	White	unknown	Latino	American	Islander	Asian	Islander	Alaska Native	races
Institution	2012-13	2012-13	2012-13	Fall 2012	Fall 2012	Fall 2012	Fall 2012	Fall 2012	Fall 2012	Fall 2012	Fall 2012	Fall 2012	Fall 2012	Fall 2012	Fall 2012
Ashford University	96				72	0	48	2	9	36	1	1	2	1	3
Johnson & Wales University-North Miami	56	54	57	161	60	11	21	18		24	0	1	1	. 0	1
Johnson & Wales University-Online				81	60	0	63	17	6	12	0	0	0	1	1
Johnson & Wales University-Providence	71	71	71	1698			47	18		8	0	2	2	. 0	3
DeVry University-Florida	78	77	79	2146			29	16				2	2	. 0	1
Strayer University-Florida					60	1	21	13	21	38	0	1	1	. 0	4
Strayer University-Global Region					67		34	11	6	42	0	2	2	1	3
Western Governors University				38760	59	1	71	5	6	10	0	3	4	1	3

		Full-time	Part-time	
	Total	retention	retention	Graduation
	enrollment	rate	rate	rate total
Institution	Fall 2012	2012	2012	cohort
Ashford University	77734	39	0	21
Johnson & Wales University-North Miami	1990	65	60	42
Johnson & Wales University-Online	113			
Johnson & Wales University-Providence	10623	75	50	53
DeVry University-Florida	2920	47	31	43
Strayer University-Florida	3234	50	22	
Strayer University-Global Region	3662	0	18	
Western Governors University	41369	89		27

#### ARTICULATION AGREEMENT BETWEEN

# THE DIVISION OF FLORIDA COLLEGES

#### AND

#### ASHFORD UNIVERSITY

This Articulation Agreement is entered into this	day of	,, by
and between the Division of Florida Colleges and Ashford	d University.	_

**WHEREAS**, the parties desire to promote the most efficient and effective use of their resources and to offer students the broadest possible range of educational opportunities, and

**WHEREAS**, the parties desire to encourage and facilitate the establishment of specific articulation provisions between Florida's public colleges and Ashford University, and

**WHEREAS**, the intent of this agreement is to facilitate the transfer of qualified Associate in Arts students from Florida's public colleges to Ashford University,

**NOW, THEREFORE,** the parties agree to cooperate in articulating programs in accordance with the terms set forth herein.

- I. Ashford University shall recognize the Associate in Arts degree as the transfer degree(s) from the Florida College System.
- II. Ashford University shall publish an articulation manual that specifies the programs articulated with the Associate in Arts degree, including the course requirements and related prerequisite courses for each program. This articulation manual will be made available to students, faculty, and advisors through the Florida Virtual Campus website and the Ashford University transfer page. The manual will be reviewed and updated on an annual basis.
- III. Ashford University shall develop course equivalency tables, specifically for program prerequisites and course requirements, insofar as it is reasonable and necessary to do so. Courses that are designated as equivalent in objectives, content, and credit hours must be treated as equivalent for participating Florida College System institutions.
- IV. Ashford University shall annually provide data to the Division of Florida Colleges on the number of FCS graduates by academic term who enroll under the provisions of this agreement and graduate with the baccalaureate degree.
- V. Ashford University and the Division of Florida Colleges shall agree to the following conditions:
- A. Florida College System students who transfer into an Ashford University Bachelor of Arts degree with a conferred Associate in Arts degree under the terms of this Agreement shall enter with junior standing, provided that transfer students shall meet the same standards and program requirements as native students. This includes admissions requirements (i.e., standard high school

diploma or high school equivalency diploma), college placement testing, and prior successful completion of all college preparatory coursework as mandated by state-approved assessments and standards. Failure to demonstrate adherence to agreed-upon standards of individual student college readiness may abrogate guarantees for transfer of credit for specific students or termination of this agreement.

- B. Florida College System students who transfer under the terms of this Agreement shall be considered as having completed the general education competencies and subject area requirements of Ashford University. Students will still be required to take the Introductory Course requirement and the General Education Capstone as prescribed by their degree plan. However, Ashford University may specify additional courses that must be completed prior to the awarding of the baccalaureate degree. Courses not required to be taken at Ashford University may be completed at either institution.
- C. A Florida College System student transferring under the terms of this Agreement shall be governed by the graduation requirements set forth in the Ashford University catalog in effect at the time of the student's initial enrollment at Ashford University.
- D. Admission of a Florida College System student to Ashford University will depend on the number of spaces in each academic year and the continuation of the program. Program discontinuance will remove any obligation (beyond those protections afforded to native students) of Ashford University to comply with the provisions of the Articulation Agreement relative to the discontinued program.
- E. For the students accepted for transfer, the grade of "D" will be treated the same as grades of "D" obtained by native students at Ashford University. Ashford University may require a grade point average (GPA) of not less than 2.0 overall or a grade of "C" or better in all prerequisite courses, provided the same policy is applied equitably for native and transfer students. Transferability of courses, grades and GPA of the student from the participating Florida College System institution will be determined by the policy in effect in the Ashford University catalog at the time the student enrolls into a baccalaureate degree.
- F. All college level credit (1000 level or higher) awarded by participating Florida College System institutions will transfer to Ashford University, based on the established number of credits in the college program of study. This includes a minimum of 60 credits for the Associate in Arts. However, the student must meet the specific degree course requirements of Ashford University which may mean extending the number of credit hours to earn the degree, if the 60 hours transferred and applied do not include all of the degree prerequisites.
- G. Credit awarded by a participating Florida College System institution as experiential credit and/or credit awarded by exam, such as College Level Examination Program (CLEP), International Baccalaureate (IB) Program, Advanced International Certificate of Education (AICE) Program, and Advanced Placement (AP), while acceptable to satisfy associate degree requirements, may or may not satisfy specific requirements of the baccalaureate degree.
- H. Authority over all academic policies or practices not mentioned in this agreement shall remain with Ashford University.
  - I. Programmatically, the forgiveness policy for Ashford University shall prevail.
- VI. During the period of this Agreement, the Division of Florida Colleges shall:

- A. Publicize the Articulation Agreement among the faculty, staff, and students in the Florida College System via the Florida Virtual Campus website as well as other appropriate Department of Education and Division of Florida Colleges publications, correspondence, and outreach activities.
- B. Make available to college faculty members, counselors, students, and other appropriate individuals within the Florida College System, the Ashford University admission requirements; preferred general education requirements; program prerequisite courses, other related requirements, and the course equivalency lists. This will be done via the Florida Virtual Campus website.

# VII. Both parties agree:

- A. To cooperate on curricular and advising issues that will facilitate future student transfer.
- B. To encourage the development of scholarships and other financial aid opportunities for Florida College System transfer students who are directly affected by this Agreement.
- C. To foster communication between Ashford University, the Division, and the Florida College System. The following individuals will serve as liaison officers for matters relating to this agreement:

Division of Florida Colleges:	Ashford University:
Abbey Ivey Director of Academic Affairs (850) 245-9492 or	Mark K. Young Divisional Vice President of Academic and Strategic Partnerships
abbey.ivey@fldoe.org	(800) 798-0584 ext. 3426 Mark.young@ashford.edu

Both parties agree to notify the other in writing of any changes in contact information for their respective liaison officers.

D. To provide for periodic review of the Agreement to evaluate articulation between the Florida College System and Ashford University. The review should be initiated by the Division and should take place once every three years, following initial implementation of the Agreement.

# VIII. Participation Agreements.

- A. Each Florida College System institution that elects to participate shall submit to the Division of Florida Colleges a Participation Agreement. The Participation Agreement shall be in effect until terminated.
- B. Proposed modifications, additions, or deletions to a Participation Agreement must be in writing and signed by both parties.
- C. Termination of a Participation Agreement must be submitted in writing to the Division of Florida Colleges prior to April 1 of each year. The termination of the agreement will be in effect beginning with the following Fall term. Ashford University shall abide by the terms and conditions of the Articulation Agreement and the Participation Agreement for all students who were enrolled in a

Florida College System institution on or before the effective date of termination, except with regard to terminated programs.

- IX. Applicable Law. This Agreement will be governed and construed in accordance with the laws of the State of Florida and the rules of the State Board of Education.
- X. Modifications. Any modifications, additions, or deletions to this Agreement must be in writing and signed by both parties. The designated representatives are the President of Ashford University and the Chancellor for the Division of Florida Colleges.
- XI. Termination of the Articulation Agreement. Either party may terminate this Agreement by giving written notice to the other party. The notice shall state the effective date of termination which shall be at least one year after the date on which the notice is received by the other party. Any student enrolled in a participating Florida College System institution during the time this Agreement is in effect shall continue to receive the benefits of the Agreement until the effective date, one year after notification, provided all conditions contained herein are met by the student.

<u>C</u>	rd University and the Division of Florida Colleges was ntities this day of, 20
By: President, Ashford University	By:Chancellor, Division of Florida Colleges
THIS AGREEMENT shall take effect on either party.	, and shall remain in effect until terminated by



# 2013-2014 Resource Allocation Funding Model

Prepared by the:
Florida College System Budget Office
Florida Department of Education



# **Executive Summary**

# 2013-14 Florida College System Funding Model

Florida's model for allocating funds within the Florida College System uses a unique **standards-based** approach that seeks to more equitably distribute legislatively-appropriated funding than a simplistic, FTE-based methodology allows. Although FTE (full-time equivalent or "student enrollment") is a critical factor in the Funding Model, a host of other factors that directly impact an institution's ability to offer a quality education that meets



the needs of its students and communities are also considered. The inclusiveness of the process used to impact policies that drive the model has resulted in a funding system that enjoys the support of the presidents of all 28 colleges in the system, promoting system-wide unity of purpose that has yielded significant benefits for Florida's College System.

# System Design

Seven primary areas are included in the portion of the model that identifies the ideal level of funding for each institution **based on standards contained within the model**. These are:

- Direct Instruction
- Physical Plant Operations & Maintenance
- Academic Support
- Institutional Support
- Student Services
- Libraries
- District Cost Differential

From the calculated funding need is subtracted legislatively-appropriated funding and anticipated student fee revenues, adjusted for legally-mandated waivers and exemptions, to arrive at the calculated increase in state support needed. Each college's proportional share of this "calculated unmet need" represents their share of any new funding appropriated for the system. The "up-front" agreement by all colleges to their "share" eliminates divisive friction within the system, permitting all members to "speak with one powerful voice" in support of the entire system.

To ensure the validity of the standards and policies that drive the model, the Council of Presidents (COP) has seated a Funding Committee of stakeholders from throughout the system. The Funding Committee in turn has established fourteen sub-committees devoted to the examination and validation of all standards and policies that impact the model. These sub-committees advise the Funding Committee which in turn makes recommendations to the COP for updating/revising of the Funding Model. All policy-related changes to the model (as opposed to annual updating of standard data elements such as FTE) must be approved by the COP before they are incorporated into the model.



# Division of Florida Colleges Resource Allocation Funding Model

# **TABLE OF CONTENTS**

Executive Summary	2
Preface	
Strengths of the Old Approach	5
Compelling Reasons to Change	
Overarching Direction	
Budgetary Framework	
Formula Model – Overview	
Guiding Principles	8
Formula Overview	
Direct Instructional Funding	
Formula Model – Component Description	0
Academic Support Funding	
Library Funding	
Student Services Funding	
Institutional Support Funding	
Physical Plant Operations and Maintenance Funding	
District Cost Differential (DCD) Funding	
Deductions from the Total Calculated Funding	
Standard Fee Revenues	
Projected PECO Maintenance	
Development of Relative Allocation Index	
Future Directions	27
TULUI	L1



# Preface...

The funding process for Florida's College System has undergone several major shifts since the Division of Florida Colleges' inception in 1957. Initially, community colleges were funded through a Full-Time Equivalent (FTE) student-based formula approach. In the 1980s, the funding process changed to a methodology consisting of incremental funding increases to the previous year's budget, plus funds for special initiatives. The first special initiative was an FTE-based workload factor. In 1996, the workload factor was dropped in favor of a performance-based funding initiative.

Except for the shift from FTE to performance in 1996, the base-plus funding approach for community colleges continued essentially unchanged throughout the 1980s and early 1990s. In 1997, however, the Legislature enacted changes to the community college appropriations process, creating a separate amount for workforce development funds. The law required that workforce development funds be distributed by a formula that provided a base of up to 85 percent of the prior year appropriations with the remaining 15 percent subject to adjustments based on performance. The performance component of this new workforce development funding methodology was not implemented until July 1, 1999.

Beginning in 1994, Florida's community colleges were one of the first higher education systems to allocate a portion of new funds using performance-based incentives and performance-based program budgeting. Also, equalization studies for base institutional funding have been periodically completed to determine if enrollment and programmatic changes have resulted in substantial under-funding (or significant variations in funding adequacy across institutions). Based on these equalization studies, adjustments have been made to institutions identified as under-funded.

At the time the system was attempting to fully implement the Workforce Development Performance Funding process, discussions arose on the need to reexamine the overall method for funding Florida's community colleges. Most notably, in the spring of 1998, the Executive Director of the State Board of Community Colleges (SBCC), David Armstrong, believed that the funding methodology should be reviewed and could be improved with a greater level of participation of Board members and campuses in the budget development process. To accomplish this, SBCC Chairman Ron Belton established a Budget Development Task Force, chaired by Randy Hanna, the Vice-Chairman of the SBCC. Board members and college presidents were appointed to serve on the Task Force. The Task Force held several meetings with an external consultant, who was brought in to assist in the process and make recommendations for changes. The Task Force realized that broader participation was needed for the Funding Model aspect, and Chair Randy Hanna established the Ad Hoc Funding Committee composed of community college business officers, academic and student affairs officers, and Management Information System (MIS) staff.

Other groups that had called for reexamining the community college funding methodology included the Florida Senate and the legislative audit group, the Office of Program Policy Analysis and Government Accountability (OPPAGA). The Florida Senate, in a 1998 interim report, noted that the



. . . distribution of funds to the individual community colleges through the Community College Program Fund is not currently based on a formula. . . . The amount appropriated to each college has not been based on growth or decline in actual enrollment or the number of full-time equivalent students. It has not been adjusted to reflect a college's degree mix, the number of campuses, or the total square footage of college facilities. . . . The result has been a funding approach that did not provide a consistent or equitable funding formula for colleges.

OPPAGA, in a 1998 report on community colleges, indicated a similar finding. Specifically, the report observed that

Florida's community colleges have been funded through a "base plus" funding system for the last 15 or more years. While this historical based funding approach provides funding continuity from year to year, it does not take into account that institutional service needs change over time. As such, colleges that experience large growths in student enrollments or changes in program offerings might not receive adequate funding for the level of service they provide.

This report presents the funding methodology for community colleges that would address many of the problems that existed under the old funding methodology. This new methodology represents a comprehensive approach to funding community college requests and provides a foundation for addressing the challenges that community colleges will face while serving Florida's citizens in the new millennium.

# Strengths of the Old Approach

An incremental funding approach, similar to Florida's community colleges' base plus model, is commonly used by states to allocate funds to higher education institutions. About half the states use incremental funding and about half use formulas to allocate funds among campuses. Frequently, states using formulas only use them for the allocation of new funds among the various campuses. Advantages of the old approach used by Florida's community colleges are listed below.

- *Provides stability and predictability*. The old system provided financial stability and predictability to campuses through a base level of state funds. Some of the colleges are relatively small and have limited flexibility to survive financial fluctuations.
- *Promotes efficiency in institutional operations*. Individual campuses have substantial management flexibility and a high degree of autonomy in the allocation of funds.
- *Provides clear rationale*. The approach was straightforward and an easily understandable way to allocate funds.
- Encourages the achievement of statewide goals, including performance. Florida's community colleges were among the first to implement performance-based funding which has provided a strong incentive for campuses to achieve certain statewide goals, including student outcomes.



• *Provides incentives*. Special initiatives such as matching state funds for external fundraising provided a strong incentive for colleges to raise external funds.

# Compelling Reasons to Change

The consultant and Division staff visited three community colleges to seek feedback from a broad array of campus personnel on changes that were needed. Comments were also received from meetings with Presidents, Chief Business Officers, other college administrative staff, and legislative staff. The reasons listed below were identified for making changes to the old budget methodology.

- Provide a "fair" funding methodology by addressing equalization and funding of enrollments (stable, declining, and growing). Some stakeholders felt that inequities in funding were not being addressed as effectively as possible and that a more comprehensive and consistent approach, such as a formula that would take into account enrollment changes and that would be consistent over time, would improve the process.
- Address clear, distinctive missions. Recognition of differences among colleges including unique roles in providing a variety of educational programs, providing access, serving multiple campuses, and providing public service programs is essential for high quality community colleges.
- **Recognize unique circumstances.** The old model did not give adequate consideration to certain unique circumstances, such as cost-of-living differences for various parts of the state that could be recognized in a new formula approach.
- **Develop a clearer rationale on funding needs.** Some stakeholders felt that through a formula approach, a more effective identification of funding needs could be developed that would recognize mission and important cost changes such as increased square footage for campus facilities. Others also observed that it would be possible to recognize legislative priorities, such as performance. Many felt that current funding was inadequate and that the support provided by lottery funds was being eroded.
- Recognize funding approaches used by other states. Florida's funding approach should reflect the best approaches used by other states.
- **Develop consensus and unity among community colleges.** Some felt that a more effective budgetary process could be developed that could result in the community colleges "speaking with one voice" and having more participation in and understanding of the budgetary process.



# **Overarching Direction**

In discussions about future directions, the overarching framework identified by the Budget Development Task Force centered on the role of the Florida Community College System as the lynchpin of workforce development. The Task Force observed that the majority of Florida's growth jobs require postsecondary education below the baccalaureate level and that Florida's existing workforce has a high percentage of low skilled workers, making the skills crisis particularly acute. At the same time, Florida must address education levels with the State of Florida ranking near the bottom in high school graduation rates and college attendance rates.

The Budget Development Task Force also discussed the significant return on investment or results of community colleges in Florida and the importance of state education funding policy that supports the Community College System as a critical part of the state's economic development strategy. The Task Force concluded that state resources would be used most effectively when they are focused on three guiding goals for the future. Community colleges must:

- 1. <u>Increase significantly the number of recent high school graduates enrolling and succeeding in community colleges;</u>
- 2. Be Florida's workforce and community development provider; and
- 3. *Increase the level of education of Florida's population.*

In other activities, the Task Force reviewed statistics on the relative funding of higher education in Florida and examined formulas that were being used to fund the university and K-12 systems in Florida and higher education systems in other states.

# **Budgetary Framework**

The Budget Development Task Force adopted a new budgetary framework consisting of six major challenges: Adequacy, Access, Performance, Technology, Workforce, and Partnership. The Ad Hoc Funding Committee was formed to explore the possibility of a formula model for funding the base in a way that would meet the Adequacy Challenge. The model described in this report is the result of that initial work, and the work of the standing Funding Committee that evolved from the initial Ad Hoc Funding Committee. The parameters and calculations of the model are reviewed periodically by the Funding Committee and adjustments are made as necessary.

The results of the Committee's work are presented to the Council of Presidents for approval before being submitted to the Governor and Legislature to ensure that the allocations recommended by the model are supported by the system.

The actual funding process remains base-plus. The Funding Model is not fully funded and only the increase funding dollars are distributed by the model index. The expectation is that, over time, funding will equalize under the model.



# Formula Model - Overview...

# **Guiding Principles**

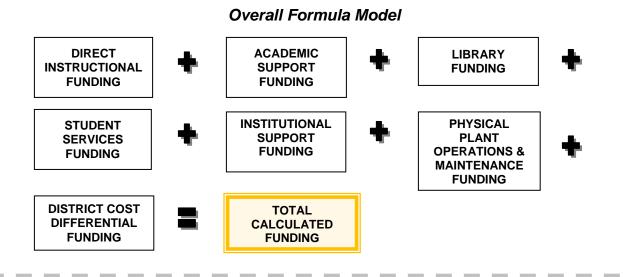
The original Ad Hoc Funding Committee of the Task Force met on three occasions and reviewed formula approaches that are used in a number of states. The Funding Committee began its work by adopting a set of guiding principles for a formula funding approach.

- 1. Colleges should retain institutional autonomy and maximum management flexibility in the use of funds and in decision-making.
- 2. The formula should provide for an equitable distribution of available resources, e.g., similar support for similar programs.
- 3. The formula should provide recognition of differences in institutional role and mission.
- 4. The formula should be compatible with the statewide plan and goals, including: access, quality, protection of physical and human assets, rewarding results and performance, continuous improvement, providing services that help citizens, communities, regions, and the state, and businesses and industry to meet their goals, and continuous high quality learning experiences that help students develop to their fullest potential.
- 5. The formula should adequately and reasonably reflect both current and future funding needs for community colleges.
- 6. The formula should be as simple as possible given the complexity of community colleges.
- 7. The formula should be based on reliable information and data systems that assure comparability among institutions.
- 8. Community colleges should demonstrate effective and efficient use of resources and be accountable for the use of public funds.
- 9. Community colleges must make a persuasive case for additional funding and will only be effective if they speak with one voice.
- 10. Community colleges have significant program needs that are essential for Florida's future. At the same time, the state's financial realities must be recognized in annual budget requests. The proposals adopted should be long-term and represent consistent policy and long-term financial needs.



# Formula Overview

The overall formula model consists of several different components added together to reach a total projected funding calculation for the Florida College System. Student fees and other revenues are subsequently subtracted from this total calculated funding to arrive at the ideal amount to be funded through state appropriations.



# FORMULA MODEL - COMPONENT DESCRIPTION

This section provides a step-by-step explanation of the process used to calculate the overall formula model. Beginning with Total Direct Instructional Funding, this section describes the formulas, assumptions, and processes used to determine the funding calculation for each of the major college functions contained in the overall model.

# TOTAL DIRECT INSTRUCTIONAL FUNDING

The basic purpose for the direct instructional component of the formula model is to provide a fair and precise method for calculating the instructional faculty funding and the instructional support funding of each college. The formula is fair because each college is funded through the same formula and precise because the formula is designed around the cost differences among instructional disciplines. The formula for Direct Instructional Funding consists of a process, as shown on the following page, that is repeated for each college and each instructional program and discipline reported in the Division's Annual Cost Analysis.



# **Direct Instructional Formula**

	Total Faculty Salaries	+	Total Instructional Support	+	Technology Refresh
	=		Total Direct Instructional Funding	g	
	Class Size	х	Faculty Credit Hour Load	=	Faculty Student Semester Hours
	Student Semester Hours for Fall/Winter/Spring	÷	Faculty Student Semester Hours for Fall/Winter/Spring	=	# of Faculty Positions Calculated for Fall/Winter/Spring
1	# of Faculty Positions Calculated for Fall/Winter/Spring	x	Full-time Faculty Percentage	=	Full-time Positions Calculated for Academic Year
	# of Faculty Positions Calculated for Fall/Winter/Spring	x	Part-time Faculty Percentage	=	Part-time Positions Calculated for Academic Year
1	Full-time <i>Academic Year</i> Positions Calculated	x	Full-time Faculty Salary Rate w/Fringe Benefits	=	Full-time <i>Academic Year</i> Faculty Salaries
	Part-time <i>Academic-Year</i> Positions Calculated	x	Part-time Faculty Salary Rate w/Fringe Benefits	=	Part-time <i>Academic Year</i> Faculty Salaries
	Full-time <i>Academic Year</i> Faculty Salaries Calculated	+	Part-time <i>Academic Year</i> Faculty Salaries Calculated	=	Academic Year Faculty Salaries
	Student Semester Hours for Summer	÷	Faculty Student Semester Hours for Summer	=	# of Faculty Positions Calculated for Summer
n	# of Faculty Positions Calculated for Summer	X	Part-time Faculty Salary Rate with Fringe Benefits	=	Summer Faculty Salaries
	Academic Year Faculty Salaries	+	Summer Faculty Salaries	=	Total Faculty Salaries
	Total Faculty Salaries	x	Assigned Instructional Support Costs Percentage	=	Total Instructional Support



# Description

#### **CLASS SIZE**

Standard class sizes are identified for each discipline area. These class size figures represent the professional judgment of the committee as to acceptable standards for each discipline. Small schools with 3,000 FTE or less are assigned class sizes at 85% of the standard. Schools between 3,000 and 4,000 FTE are assigned class sizes at varying percentages between 85% and 100% of the standard. The percentage for each enrollment range is as follows:

- (a) 3,000 FTE or less -85%;
- (b) 3,001 to 3,200 FTE 87.5%;
- (c) 3,201 to 3,400 FTE 90%;
- (d) 3,401 to 3,600 FTE 92.5%
- (e) 3,601 to 3,800 FTE 95%; and
- (f) 3,801 to 4,000 FTE 97.5%.

#### FACULTY CREDIT HOUR LOAD

Standard instructional and academic faculty loads are assigned to instructional disciplines. These faculty load figures represent the professional judgment of the committee as to acceptable standards for each discipline.

#### FACULTY STUDENT SEMESTER HOURS

Faculty student semester hours are determined by multiplying the class size by the faculty credit hour load for each instructional discipline. Faculty student semester hours represent the number of semester hours that would be served by a standard FTE faculty member.

#### STUDENT SEMESTER HOURS

This factor is the average of actual semester hours for each instructional discipline during the previous three years (two years actual, third year estimated). The semester hours are given as generated for the fall and winter/spring terms in one column and the summer terms in another column.

# TOTAL FACULTY POSITIONS CALCULATED/ REQUIRED

To determine the total number of faculty positions generated/needed to provide instruction for each discipline in the fall and winter/spring terms, the three-year average student semester hours generated for the terms is divided by the faculty student semester hour load. This is the number of FTE faculty needed to teach the average student load generated in the discipline for the terms. The same calculation is done for the summer term.

#### FULL-TIME POSITIONS CALCULATED/ REQUIRED

The full-time portion of the total faculty positions generated in the fall and winter/spring terms is determined by the full-time/part-time ratio for the discipline area. In recognition of the difficulty associated with hiring part-time faculty for small campuses in rural and isolated areas, a sliding scale adjustment is made to increase the full-time percentage for instruction in those areas by a factor of up to 15%, based on FTE. As a campus approaches 4,000 FTE, this adjustment factor is reduced and eliminated at 4,000 FTE. This calculation for full-time positions is done for the fall and winter/spring terms only, as full-time positions are not calculated for the summer term.



PART-TIME POSITIONS CALCULATED/ REQUIRED The number of part-time positions required for the fall and winter/spring terms is the difference between the total number of faculty positions calculated and the number of full-time positions calculated. All positions generated for the summer term are considered part-time in the Funding Model. The number of part-time positions for the fall and winter/spring terms is added to the number of positions for the summer term to give a total number of part-time positions required.

FULL-TIME FACULTY COSTS To determine the full-time faculty costs, the number of full-time positions calculated is multiplied by the system average full-time faculty salary including fringe benefits plus the salary increase policy.

PART-TIME FACULTY COSTS The part-time salary is determined by multiplying the part-time faculty salary per credit hour by the part-time faculty credit hour load (to equate to an FTE part-time instructor) by the fringe benefits factor for part-time instructors. This salary is multiplied by the part-time positions calculated to determine the part-time faculty costs.

TOTAL FACULTY COSTS

The full-time faculty cost and the part-time faculty cost are added together to determine the total faculty cost.

INSTRUCTIONAL SUPPORT COST PERCENTAGE The Instructional and Academic Support Committee assigned a direct instructional support cost category for each instructional discipline based on the idea that some disciplines require more support than others. The Committee identified three categories of support: 1-low, 2-medium, and 3-high. Note: Instructional support costs in this part of the Funding Model represent direct instructional support costs such as non-faculty personnel, current expenses, laboratory expenses, and capital items used in the classroom and laboratory. Indirect academic support costs such as curriculum development and computer labs are addressed in the "Academic Support" part of the overall Funding Model.

TOTAL INSTRUCTIONAL SUPPORT The appropriate support cost percentages are applied to the total faculty salaries to determine the total support cost for each discipline.

TECHNOLOGY REFRESH An allocation for "technology refresh" is added to support upgrading of outdated technology resources for direct instruction.

TOTAL DIRECT INSTRUCTIONAL FUNDING

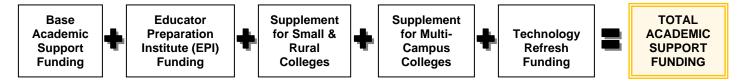
The total faculty cost is added to the total support cost for each discipline to determine the total instructional funding needed for each discipline offered by each college. The sum of the cost by discipline is the direct instructional funding needed by each college, and the sum of each college's need is the system's need.



# **ACADEMIC SUPPORT FUNDING**

Colleges provide a variety of services to help support and supplement the instructional programs provided by the college. These support services include computer labs, academic administration, and curriculum development and support. This component is intended to recognize the importance of these services by funding them separately from other college functions.

# **Formula**



# Description

BASE ACADEMIC SUPPORT This figure is determined by multiplying the three-year average student FTE by the base academic support rate. The base academic support rate is based on expenditures for academic support reported in the Division's Annual Cost Analysis.

EDUCATOR
PREPARATION
INSTITUTE
FUNDING

The Educator Preparation Institute (EPI) amount is a simple factor currently set at a fixed rate of \$150,000 per institution.

SUPPLEMENT FOR SMALL COLLEGES Colleges with 3,000 FTE or less are awarded an additional percentage of their base academic support as a small-college supplement. This supplement is intended to provide an adjustment for the diseconomies of scale that small colleges often face when providing certain academic support functions.

SUPPLEMENT FOR MULTI-CAMPUS COLLEGES Colleges with multiple campuses are awarded an additional percentage of their base academic support for each campus with 400 or more student FTE. This supplement is intended to provide an adjustment for the additional costs that colleges incur when operating multiple campuses in their local communities.

TECHNOLOGY REFRESH An allocation for "technology refresh" is added to support upgrading of outdated technology resources for academic support.

TOTAL ACADEMIC SUPPORT FUNDING The base academic support funding, EPI support funding, the supplement for small colleges, if applicable, the supplement for multi-campus colleges, if applicable, and technology refresh funding are added to determine the total academic support funding for each college. The academic support request will be added to the overall institutional funding need for each college.

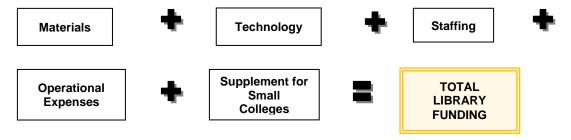


# LIBRARY FUNDING

Library funding calculations are based on quantitative national standards for materials and staffing and the experience, analysis, and research of the College Center for Library Automation (CCLA). While these quantitatively based standards have been replaced within the formal accreditation process, they remain as a strong indicator of the required foundation of basic resources and staffing needed by a modern college. The Funding Model basic design was developed to guarantee achievement of the known quantitative minimum standards in an ongoing manner. The technology component is too new to be supported by national standards support, but it capitalizes on the recent experience of the CCLA in providing equipment in support of the statewide Library Information Network for Community Colleges (LINCC).

As seen in the formula below, the library funding calculation is composed of four parts: library materials, library technology, library staffing, and library operational expenses. A supplement for colleges with 3,000 FTE or less is added, if applicable. The number of FTE within an institution drives each of these calculations. A weighted multiplier is used for materials and administrative staff for multiple campus institutions.

# Formula



# Description

FTE

The three-year average by instructional category and college is used in the development of the model. For library model calculations, the library FTE is defined as the combined three-year average of the following instructional categories: Advanced and Professional (A&P), Postsecondary Vocational (PSV), Postsecondary Adult Vocational (PSAV), College Prep (CP), and Adult Education.

MULTI-CAMPUS CCLA has established certification criteria for a campus, or site, to be supported as an official LINCC site. Factors in this certification include a staffed operation, supervision by a qualified professional librarian, and use of the online LINCC services. At this level, there is the beginning of a "critical mass" of library resources that must be provided (and in many cases duplicated) for each campus site. To handle this issue, the model does not address campus-level allocation but modifies the overall institutional assigned level. Each institution has a variety of local methods to address campus fiscal allocations. For each institution's instructional campus/site certified by CCLA or by the Division of Florida Colleges, a multicampus factor is added to the volumes, serials, video/film/other items, and staffing request formula component for that institution. The multi-campus factor calls for the addition to the formula component of a simple multiplication of the base single



campus national standards level calculation by the "Multi-Campus Weight" factor by the number of additional sites.

#### MATERIAL REQUEST

The calculation of the models presented in the Standards for Community, Junior, and Technical College Learning Resource Programs, as jointly approved and endorsed by the American Library Association, the Association of Colleges and University Libraries, and the Association of Educational Communications and Technology, was used to establish a minimum collection size for a single campus by FTE enrollment size. The Funding Model determines the level for books, serials (journals and newspapers), and other items for each college based on the FTE enrollment and these "Standards." The multi-campus factor is then applied to determine the level needed for the college collection. It then establishes the annual need based on a multi-year "rolling window," i.e., based on the multi-year window a certain percent of the collection is updated annually.

Calculations are then made within these material categories as follows:

**Book Volumes** – Once the annual number of book volumes needed is determined as explained above, that number is multiplied by the "Book Cost per Volume." The "Book Cost per Volume" is the average cost of a book which is determined through review of "Table 5: U.S. College Books Average Prices and Price Indexes," which is contained in the section on *Price of U.S. and Foreign Published Materials* found in the Bowker Annual: Library and Book Trade Almanac or an equivalent annual summary of library materials costs. The value for this multiplier is obtained from the latest edition of Bowker, or equivalent, on an annual basis.

Serials – Once the annual subscription level is determined as outlined above, that number is multiplied times the "average cost of a journal subscription" multiplier that is determined though a standard pricing study (The Annual Library Journal Periodical Price Survey) done annually and published in the <u>Library Journal</u> magazine, or an equivalent similar survey.

Video and Film, and Other Items – This category includes film, video, microforms, maps, phonodisc-CDs, and various other electronic resources. Once the video and film level and the other items level is established as explained above, the two levels are added to determine the combined total needs and the annual base needs. The annual base needs are multiplied by the product of the "Video and Film and Other Items Cost Index" and the "Book Cost per Volume." [Note: This cost multiplier has been difficult to derive, and will continue to be studied and reviewed each year of the formula application. Since there is no data currently available in the educational materials marketplace, in discussion of experience in purchasing from within the full range of items listed under the Film/Video/Other category, it was decided that a general rule of the factor times the average cost of a book would be a pragmatic working number to generate the budget request figure.]

*Electronic Resources* – This category includes the various electronic resources needed in the operation of a college library. The funding for this area is determined by multiplying the library FTE by the "Electronic Resources Cost per Library FTE"



as determined through experience by the colleges and CCLA. The amount requested excludes the currently funded statewide e-resources administered by CCLA. The "Electronic Resources Cost per Library FTE" is determined each year.

Total Library Materials – Adding these four values together for each institution becomes the library materials component of the budget request. If an institution has specialized programs requiring specialized and/or high-cost library resources (such as allied health or legal assistant programs) additional special funding above the base-level resources will need to be added in the formula. A process to identify and request these specialized funds will require institutional notification to the Division to allow these requests to be included in the overall budget request process. It will be necessary for individual institutions to include them in additional resource requests to the Division.

# TECHNOLOGY REQUEST

The library technology request is calculated as follows:

- 1. One (1) Internet capable multi-media PC for each FTE library staff member from the library staffing request below.
- 2. Internet capable multi-media PCs for classroom library instruction for each institution.
- 3. For multi-campus institutions for each campus with an FTE of 2,500 FTE or more, an additional classroom as indicated in 2 above is required.
- 4. For each 150 library FTE of the institution, one (1) Internet capable multimedia PC for use by students in the library.

The Library allocation of PCs included above is in addition to any PC calculations done via campus, computer laboratory, or institutional allocation process, which also may add units to the library.

A yearly price calculation for a "PC unit" will be established each budget request year. The annual PC unit cost includes an Internet capable PC, LAN support costs, printer/printer support costs, and software support costs.

The total PCs listed in 1-4 above should be on multi-year replacement cycle. The total number of PC units is divided by the replacement schedule cycle to determine the annual replacement figure and this figure is multiplied by the annual PC unit cost to create an annual institutional library technology budget request.

When the overall technology component of the funding formula matures, this identified special need of the library may be folded into the overall institutional technology calculation process.

#### STAFFING REQUEST

Library staffing positions calculations start by using the "Staffing Requirements for Single-Campus Services" as established in <u>Standards for Community, Junior, and Technical College Learning Resource Programs</u>. The standards recommend the



minimum number of administrators, professionals, technicians, and other staff for a single campus college library based on library FTE student enrollment.

The minimum number of staff for each position type is determined for each college. The multi-campus factor is then applied to the minimum staff numbers to determine the number of staff for each position type needed by the college.

An average salary for library administrator, professional librarian, library paraprofessional staff, and other library support staff is established each year. The model applies the full-time employee benefit factor to each salary to determine a salary with benefits factor for each position. The number of staff for each type is multiplied by the salary with benefits factor for that position to determine the costs for the minimum number of staff for the position. The staff costs for position types are added to determine the institution library staffing component of the model.

# OPERATIONAL EXPENSES REQUEST

Each college needs funding for operational expenses in addition to the funding for materials, technology, and staffing. These expenses include such items as office supplies, travel, training, memberships, printing, repairs, service contracts, etc. Based on extensive cost analysis and annual financial report reviews, it was determined that the operational expenses request should be a percentage of the expenses for library materials, technology, and personnel.

# SUPPLEMENT FOR SMALL/ RURAL COLLEGES

Colleges with 3,000 FTE or less are awarded an additional percent of their base total material, technology, staffing, and operation request as a supplement for small colleges. This additional percent is the "Supplement for Small College Rate." The supplement for small colleges is intended to provide an adjustment for the diseconomies of scale that small colleges often face when providing library services.

# TOTAL LIBRARY FUNDING

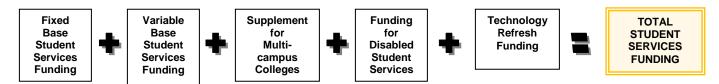
When values have been calculated for library materials, library technology, library staffing, library operations, and the small college supplement components as outlined above, they are combined into a single amount to determine the total library support for each college.



# STUDENT SERVICES FUNDING

Colleges provide a variety of services through student services to assist students in pursuit of their educational goals and objectives. These support services include registration and record keeping, counseling and advising, the administration of financial aid, assistance to the disabled, and placement services. This component is intended to recognize the importance of these services by calculating the funding needed separately from other college functions.

# Formula



# Description

FIXED BASE STUDENT SERVICES FUNDING The base student services funding contains two parts: the fixed student services allocation and the variable student services amount. The fixed part of the base funding is determined by combining the average salaries with benefits at the seven smallest colleges of the following four positions needed to operate student services: chief student services officer, admissions and student records officer (registrar), financial aid/veterans' affairs officer, and a student counselor.

VARIABLE BASE STUDENT SERVICES FUNDING The second part of the base funding, the variable student services amount, is calculated by multiplying the three-year average student FTE and headcount total by the base student services rate. The base student services rate was determined by the committee to reflect need and is tested for validity periodically against student services expenditures reported in the Division's Cost Analysis.

The two amounts are added together to determine the base student services funding component of the student services formula for each college.

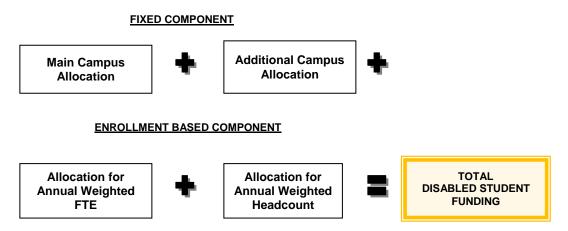
SUPPLEMENT FOR MULTI-CAMPUS COLLEGES College with multiple campuses are awarded a supplement which is intended to provide an adjustment for the additional costs that colleges incur when operating multiple campuses in their local communities. For additional campuses with 400 or more FTE, the supplement is the student services multi-campus supplement rate times the college's base student services funding or the minimum amount per additional campus, whichever is greater. The minimum amount reflects the support of one counselor for a campus.

For campuses with less than 400 FTE, a percentage of the multi-campus supplement identified in the above paragraph (the greater of the percentage of the base or the additional campus minimum amount) will be allocated based on enrollment in the respective campuses.



FUNDING FOR DISABLED STUDENT SERVICES The disabled student services funding in the student services funding formula consists of the sum of two components, a fixed cost component and a variable enrollment-based component. The fixed cost component has two factors, a main campus calculation and an additional campus allocation. The enrollment based component also has two factors, an allocation for annual weighted FTE and an allocation for annual weighted headcount. The formula is illustrated below.

Funding Formula for Disabled Student Services



# ALLOCATION FOR FIXED COST COMPONENT:

Main Campus Calculation: Each college needs a full-time coordinator with college-wide responsibilities for students with disabilities. This model uses an average salary rate for the previous year increased by an inflation factor with fringe benefits applied using the full-time employee fringe benefit factor. Each college is entitled to funds for replacement costs relative to adaptive technology and related equipment for students with disabilities. The replacement cost is calculated using the value of the base total equipment cost inflated by an inflation factor multiplied by the equipment replacement rate (which is based on the useful life of the equipment). The cost of the full-time coordinator and the replacement cost of the basic equipment are added to obtain the main campus component.

Additional Campus Component: The additional campus component will include a full-time assistant coordinator. The calculation of cost for the assistant coordinator is the same as for the coordinator above with a smaller average salary rate. The replacement cost for equipment for the additional campus is the same as calculated for the main campus. The cost of the full-time assistant coordinator and the replacement cost of the basic equipment are added to obtain the additional campus component.

In addition, for campuses with less than 400 FTE a percentage of the additional campus component identified above will be allocated based on enrollment in the respective campuses.

Total Allocation for Fixed Cost Component: The total calculations for the main campus and the additional campus are added together to yield the allocation for the fixed cost component.



ALLOCATION FOR VARIABLE ENROLLMENT-BASED COMPONENT: (Enrollment is the sum of the Summer, Fall, and Winter/Spring Semesters.)

The Weighted FTE Allocation: These funds are generated to support instructional activities such as tutors, scribes, and interpreters. Disabled student FTE for each type of disability is weighted using cost factors based on the relative differences in cost by disability type. The total weighted FTE is multiplied by a relative cost indicator (Disabled Students Amount per Weighted FTE) to obtain the total FTE allocation.

The Weighted Headcount Allocation: These funds are generated to support student services such as intake and counseling. The student headcount for each type of disability is weighted using cost factors based on the relative differences in disability type. The total weighted headcount is multiplied using a relative cost indicator (Disabled Students Amount per Weighted Headcount) to obtain the total headcount allocation.

Total Allocation for Variable Enrollment Based Component: The total calculations for the FTE and headcount sub-components are added together to yield the allocation for the enrollment based component.

Total Disabled Student Services Funding: The fixed cost component and the enrollment based component are added together to give the total disabled student funding. This total is included in the total student services funding.

# TECHNOLOGY REFRESH

An allocation for "technology refresh" is added to support upgrading of outdated technology resources for student services.

#### TOTAL STUDENT SERVICES FUNDING

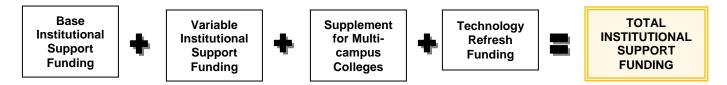
The fixed and variable base student services allocations, the supplement for multicampuses, funding for disabled student services, and technology refresh are added together to determine the total student services funding for each college.



# INSTITUTIONAL SUPPORT FUNDING

Like businesses and other agencies, colleges maintain certain functions or services that support the basic operations of their institutions. This institutional support includes such functions as personnel (human resources), accounting and finance, and purchasing. Institutional support also includes a college's executive leadership (i.e., the president and various vice-presidents), who are responsible for institutional planning and shaping the overall direction of the college. In all, institutional support plays a vital role in helping a college identify and meet the service needs of its local community.

# Formula



# Description

**BASE SUPPORT FUNDING** 

The base institutional support funding for each college consists of salaries and benefits INSTITUTIONAL for seven key positions in institutional support for each college. The positions include:

- (1) President, (2) Chief Academic Affairs Officer, (3) Chief Business Affairs Officer,
- (4) Technology, Management Information Services Officer, (5) Comptroller, (6) Human Resources Director / Manager, (7) Institutional Advancement Director / Manager (marketing and communication, fundraising, government relations).

**VARIABLE** INSTITUTIONAL **SUPPORT FUNDING** 

The variable institutional support funding for each college represents a percent of its sum total funding for academic instruction, academic support, libraries, student services, and special projects.

**SUPPLEMENT** FOR MULTI-**CAMPUS COLLEGES** 

Colleges with multiple campuses are awarded a supplement. For each additional campus with 400 or more FTE, the college is awarded the greater of a percentage of the sum of their base and variable institutional funding or a campus minimum allocation. This supplement is intended to provide an adjustment for the additional costs that colleges incur when operating multiple campuses in their local communities.

For additional campuses with less than 400 FTE, a percentage of the supplement identified above is allocated based on enrollment in the respective campuses.

**TECHNOLOGY** REFRESH

An allocation for "technology refresh" is added to support upgrading of outdated technology resources for institutional support.

**TOTAL** INSTITUTIONAL **SUPPORT FUNDING** 

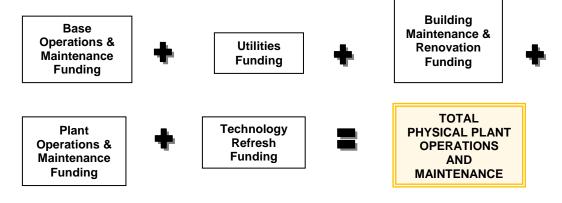
As indicated in the formula, the base institutional support funding, the variable institutional support funding, the supplement for multi-campuses, and technology refresh funding are added to determine the total institutional support for each college. The institutional support portion will be added to the overall institutional funding need for each college.



# PHYSICAL PLANT OPERATIONS & MAINTENANCE FUNDING

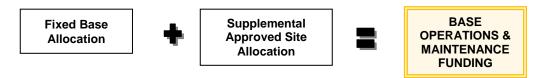
Florida's 28 colleges use a variety of campuses, centers, and off-site locations throughout the state to bring services closer to the student. In addition, colleges offer a comprehensive array of educational programs at flexible hours to meet the needs of their particular student populations. Physical plant operations and maintenance plays an important role in helping to ensure that colleges provide the best and safest learning and working environment for their employees and students. Accordingly, this component of the Funding Model is intended to ensure that colleges have adequate resources for functions such as building and equipment maintenance, police and campus security services, grounds operations and maintenance, utilities, facilities planning, and custodial services. The following formula is use to calculate the total physical plant operations and maintenance funding.

# Formula



# **Description**

BASE OPERATIONS AND MAINTENANCE FUNDING The determination of base operations and maintenance funding involves two parts as illustrated below.



First, each college receives a fixed base operation and maintenance (O&M) allocation. This amount is based upon salaries and benefits for four key positions in physical plant operations and maintenance on the primary campus. These positions include (1) Facilities Director, (2) Maintenance Supervisor, (3) Security, Health, and Safety Officer, (4) Building Official/Facilities Planner.

Second, a supplemental base (O&M) allocation is included for each additional campus with 400 FTE or more to support (salaries and benefits) the following three key positions: (1) Assistant Facilities Director, (2) Assistant Maintenance Supervisor, and (3) Assistant Security, Health, and Safety Officer.



For additional campuses with less than 400 FTE, a percentage of the supplemental base identified in the above paragraph will be allocated based on enrollment at the respective campus.

The two amounts, the fixed base allocation for operations and maintenance and the supplemental base allocation per campus, are added together to determine the base operation and maintenance amount for each college.

# UTILITIES FUNDING

For utilities, each college receives an amount equal to its highest annual average utility cost per gross square foot of space (as reported in the Annual Financial Report) over the last three years times its most recently available gross square footage amount.

#### BUILDING MAINTENANCE & RENOVATION

The funding for building maintenance and renovation represents the "Sum-of-the-Digits" as provided for in Section 1013.64(1) (a), Florida Statutes.

#### PLANT OPERATIONS AND MAINTENANCE

Plant operations and maintenance includes the cost associated with grounds, custodial services, maintenance functions, security and supervisory overhead.

The grounds cost for each college is the sum of the grounds personnel cost and the expenses associated with the grounds maintenance. The grounds personnel cost is the product of the average cost for a grounds staff person and the number of grounds staff needed by the college. The number of grounds staff needed is the college's acres divided by the standard of acres a grounds person can maintain. The expense for grounds is the product of the college's acres and the system's average expense cost per acre.

The calculation of custodial personnel funding for each college involves several steps. First, the gross square footage of college buildings is identified for each college. Second, this gross square footage is divided by the square footage that each custodial staff member is expected to maintain to determine the number of custodial staff needed by each college. An average annual custodial staff cost is identified and multiplied by the number of custodial staff needed to determine the cost of a college's custodial staff.

Finally, the staffing amounts calculated above are adjusted by an intensity of use factor. Some buildings on campus are used more than others. Consequently, the increased student traffic requires the custodial staff to clean the carpet, floors, faucets, electrical surfaces, etc., more often.

The intensity of use factor is used in the calculation of the funds needed by custodial services. The higher the percentage, the higher the funding will be. The intensity of use factor is determined first by dividing the gross square footage of a college by the college's three-year FTE average to generate a square foot per FTE. Next, the college square foot per FTE is divided by the system-wide square foot per FTE. This formula generates a percentage of how often a college uses building space relative to the entire college system. This percentage is the "Intensity of Use Factor" for the college. Upper and lower caps on the Intensity of Use Factor provide a range within which the factor is applied. If the calculated Intensity Factor is greater than



the high factor in Standard Factor/ Operation & Maintenance of Physical Plant Factors, the high factor is used. If it is less than the low factor, the low factor is used. If it is between the high and the low, the actual calculated factor is used. The appropriate factor is multiplied by the figure generated by the staffing formula as outlined above to determine the total custodial workload funding for a college.

Custodial expenses for each college are calculated by multiplying the system average custodial expense cost by the college's square feet.

The custodial staff costs and the custodial expenses are added to determine the cost for custodial services.

TECHNOLOGY REFRESH An allocation for "technology refresh" is added to support upgrading of outdated technology resources for physical plant operations and maintenance support.

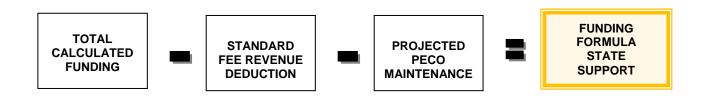
TOTAL PHYSICAL PLANT OPERATIONS & MAINTENANCE FUNDING The total physical plant funding represents the sum of Base Operations and Maintenance Funding, Utilities Funding, Building Maintenance and Renovation Funding, Plant Operations & Maintenance Funding, and the Technology Refresh Funding.

# **DISTRICT COST DIFFERENTIAL (DCD) FUNDING**

It is a recognized fact that the costs of hiring equally qualified personnel varies from county to county within the state. The use of a district cost differential factor is an effort to equalize funding based on these differing costs of hiring for employees. The District Cost Differential (DCD) is a product of the Florida Price Level Index (FPLI) Study that is conducted annually. The DCD is derived pursuant to section 1011.62(2), Florida Statutes. The college district factor is the population weighted DCD of the counties within the college's district. All college DCD factors are rounded up to a minimum of one.

# **DEDUCTIONS FROM TOTAL CALCULATED FUNDING**

State appropriations and student tuition account for most of the total revenues used to fund colleges. Standard fee revenues and projected funding for PECO maintenance are deducted from the model's total calculated funding to determine the funding for state support.





#### Standard Fee Revenues

The standard fee is provided each year by the Legislature in the General Appropriations Act. Each College Board of Trustees has the discretion to establish its student tuition and fees within a set range which could be above or below the standard rate set by the Legislature. Colleges are also allowed to charge additional discretionary fees such as student activity and services, technology, student financial aid, and capital improvement at rates set forth in section 1009.23, Florida Statutes.

For the purposes of the Funding Model, standard fee revenues include tuition, out-of-state fees, and technology fees. The standard fee rate per credit hour is multiplied by the number of fee-paying FTE students to determine the amount of standard fee revenue generated by FTE for each college. To this total, the non-resident fees are added to yield the total standard student fee revenue generated by FTE students.

Non-resident FTE produces non-resident revenue dollars for the college. A three-year moving average non-resident FTE is calculated using an FTE projection for the most recent year with the previous two years of actual non-resident FTE.

The estimate is calculated using a non-resident participation rate which is calculated by dividing the second previous year's non-resident FTE by the year's actual FTE in the A&P, PSV, PSAV, and College Prep categories. The rate is then multiplied by the three-year average FTE for the categories to produce the previous year's FTE non-resident estimate. This estimate is then averaged with the prior two years non-resident FTE to produce the three-year average non-resident FTE.

This average is then multiplied by the non-resident fees per FTE to calculate the non-resident fees generated for each college. These fees are then added to the standard fee revenue generated by FTE to yield the total standard student fee revenue generated by FTE students for each college.

Student fees are not collected for dual enrollment FTE. Hence, in the Funding Model, an amount equal to the fees that are not paid by dual enrolled students is removed from each college's standard student fee revenue generated by FTE. A three year average dual enrollment FTE and student fee rates are used to calculate the amount of fees to remove for each college.

The three-year average dual enrollment calculation uses an estimate for the most recent year and the prior two years actual dual-FTE. Using the most recent year's FTE, the participation rate of the prior year is applied to estimate the recent year's dual-FTE in the dual enrollment instructional categories.

Colleges may waive or exempt student fees under certain conditions, as provided by law. The fees waived and exempted are not collected and therefore, in the Funding Model, are subtracted from each college's standard student fee revenue generated by FTE.

# Projected Public Education Capital Outlay (PECO) Maintenance

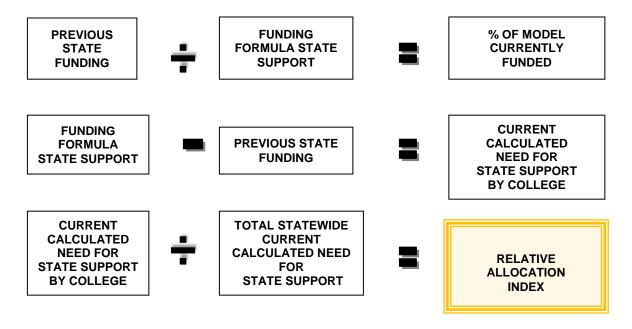
The physical plant operations and maintenance funding includes the building maintenance and renovation funding which is the total amount required by the college to properly maintain the facilities. The amount calculated is based on section 1013.64(1) (a), Florida Statutes, and is referred to as the "Sum-of-the-Digits" formula. The PECO funding amount is a deduction from the overall model, and the balance is left in the formula to satisfy the total calculated funding for maintenance and repairs.



## **DEVELOPMENT OF RELATIVE ALLOCATION INDEX**

The Relative Allocation Index is the result of a comparison of the current funding level to the Funding Model calculations. Each college's Funding Model calculated state dollars is compared to its current funded amount. The difference is the calculated increase/decrease in state support. Each college's share of the overall increase/decrease in state support is the Relative Allocation Index. The following formulas are used to calculate the Relative Allocation Index.

#### Formula



# **Description**

PREVIOUS STATE FUNDING	The previous year's state funding is calculated by summing state appropriations for the Florida College System Program Fund, General Revenue, and Lottery funds.
FUNDING FORMULA STATE SUPPORT	Funding formula state support is the total calculated funding produced by the Funding Model minus standard fee deductions and projected PECO maintenance.
% OF MODEL CURRENTLY FUNDED BY STATE	The percent of model currently funded is derived by dividing the previous state funding by the funding formula state support.
CALCULATED NEED FOR STATE SUPPORT	The Calculated Need for State Support is derived by subtracting the State Funding from the Funding Formula State Support.



RELATIVE ALLOCATION INDEX The Relative Allocation Index expresses the need of each college for state support relative to the total need of the system as computed in the Funding Model calculation. Each college's Funding Model Calculated State Dollars is compared to its current funding amount. The difference is the calculated increase/decrease in state support. Each college's share of the overall increase/decrease in state support is the Relative Allocation Index.

## **FUTURE DIRECTIONS...**

All funding allocation approaches are imperfect. Funding allocation methods can never solve all the resource allocation challenges or recognize the full range of objective and subjective differences among institutions. Given opportunities available in the current policymaking climate in Florida, the funding approach, however, can be modified to align values with day-to-day decisions, to center on vision, to build on strengths, and to take advantage of external opportunities.

In 1998, the work of the Budget Development Task Force and the Ad Hoc Funding Committee suggested the directions listed below.

- 1. <u>Adopt a new Funding Model.</u> As soon as possible, implement a new state funding system for operations consisting of two parts: Formula Funding and Challenge Initiatives. Formula Funding is designed to provide stability and support for campuses to fulfill their missions. In contrast, Challenge Initiatives are intended to support innovation and change. The proposed formula will provide stability and support for colleges to fulfill their missions.
- 2. *Maintain current strengths.* Current effective strategies that should be maintained include:
  - a. providing lump-sum allocations to campuses for basic operations, and
  - b. maintaining extensive campus autonomy in the management of funds.
- 3. Adjust Funding to Address Adequacy and Major Enrollment Changes. Adopting a formula approach addresses both adequacy of funding for all campuses and major enrollment changes. When a formula is initially adopted, campuses are likely to be funded at differential levels compared with the formula. Priority should be given over a number of years to making adjustments for campuses that are substantially under-funded in comparison with other colleges so that over time, all campuses will be at the same relative level of formula funding. Enrollment changes using a three-year moving average is an effective way to recognize enrollment growth and, at the same time, provide stability for those campuses that are experiencing enrollment decline.
- 4. <u>Adopt a policy that provides for stable and predictable funding.</u> In Florida, the K-12 system has a "Quality Assurance" factor that provides that no school receives fewer funds than the previous year. A similar quality assurance policy should be adopted as a part of budgetary policies for colleges.
- 5. <u>Include accountability measures.</u> Accountability mechanisms should be put in place around the various elements of the Formula and Challenge Funding.



- 6. <u>Consider a multi-year funding plan and goals.</u> A multi-year funding plan of four to six years could provide a positive direction with reasonable funding targets for Formula and Challenge Funding.
- 7. <u>Improve data systems.</u> Although Florida is far ahead of many states in collecting and analyzing data, including its annual cost analysis, one of the difficulties in developing a sound formula model was the absence of comparable, consistent information in certain areas, such as adult education. If a formula approach is used, renewed efforts are necessary to assure that data is accurate and comparable for all colleges.

The new Funding Model was adopted in 1999 and has been used as a basis for distribution of new funding to the colleges. The Funding Committee still struggles with the issues of adequacy and equity and works with the Council of Presidents and the Division of Florida Colleges staff to adjust the model annually and develop funding strategies to address these two critical issues.

Dr. T.K. Wetherell



# Historical Acknowledgements...

This report is based on the recommendations of the Ad Hoc Funding Committee of the Budget Development Task Force of the State Board of Community Colleges. We have maintained acknowledgement of the original membership of the Ad Hoc Funding Committee to give credit for the many hours of dedication to making this a successful Funding Model for the Florida Community College System. The Ad Hoc Funding Committee members included:

Mr. Richard A. Becker Dr. Rand S. Spiwak Mr. Robert M. Wolf Ms. Christyne B. Hamilton Mr. Barry Keim Mr. Robert S. Austin, Jr. Dr. Norman Will Dr. Jon Cosby Mr. Willie B. Felton, Jr. Ms. Brenda Fettrow Dr. Keith T. Samuels Dr. Dale O'Daniel Ms. Ginger A. Cruze Mr. Ron Fahs Dr. Tom Furlong Dr. Richard Madaus Mr. Bob Jones Ms. Connie Graunke Dr. Gary Yancey Ms. Dorothy Vandegrift Mr. Lacy Gilchrist Mr. Ed Cisek Dr. Carol Copenhaver

#### **Budget Development Task Force Members**

Mr. Randall W. Hanna, Chair

Mr. Patrick E. Byrne

Mr. Ratherine P. Cornelius

Mr. Richard W. D'Alemberte

Dr. Robert W. Judson

Dr. E. Ann McGee

Dr. Eduardo J. Padron

Mr. George I. Platt

Dr. Lawrence W. Tyree

Dr. Steven Wallace

Mr. Wendell W. Williams

# FCSAA Report to the Council of Presidents Jacksonville, FL September 25, 2014

#### FCSSGA:

FCSSGA State President Joe Garita (Florida SouthWestern State College) will be giving his report via phone. The Fall Leadership conference is currently in session in Orlando and you will receive information on the meeting next month. The November Presidents Assembly will be held in Gainesville, November 5<sup>th</sup>-7<sup>th</sup> and will focus on legislative issues. FCSSGA Day and Year End Conference will be in April in Tallahassee.

#### **Council for Athletic Affairs:**

The CAA met September 23-24 in Gainesville. The NJCAA has been studying the possibility of adding a 3<sup>rd</sup> year of eligibility. A copy of the survey is attached. All institutions will be receiving a ballot to gauge the interest. Rick Hitt, Council for Athletic Affairs will be in attendance to discuss the survey and other athletic issues.

#### **Athletics**

Baseball will hold its annual fall scrimmages and workouts for Sophomores October 25<sup>th</sup>-26<sup>th</sup> in Lakeland at Joker Marchant Stadium.

The Volleyball State Tournament will be held at Florida State College at Jacksonville November  $6^{th} - 9^{th}$ .

#### **FCSAA Executive Committee:**

The Executive Committee will meet Wednesday, October 1<sup>st</sup> in Tampa and will be interviewing candidates for Executive Director.

#### **Publications:**

The FCSPA Conference will be held October  $16^{th} - 18^{th}$  in Boca Raton, hosted by Palm Beach State College.

#### **Brain Bowl**

The fall state meeting will be via web conference September 20.

#### **FCSAA Hall of Fame**

The Hall of Fame will be presented at the AFC convention October 31st in Destin.

#### **FCSAA State Office**

Attached is the Calendar of Events for the Year.

Respectfully Submitted,

Charles "Chuck" Hall

# NJCAA 3rd Year of Eligibility Membership Survey



#### INTRODUCTION

For the past 18 months the NJCAA Board of Directors has been studying the concept of offering a third season of athletic eligibility. The following is a synopsis of the outcomes generated by two separate working groups chosen to discuss this topic.

The first working group was tasked with presenting the pro's and con's of the concept, while the second working group developed the suggested academic requirements needed to qualify for a third season of participation.

The working groups were comprised of NJCAA regional directors, coaches, and a college president. The findings of each group were communicated to the NJCAA Board of Directors at the 2014 Annual Meeting in writing, as well as in formal discussion.

# **Discussion**

# **Academics**

Pro	Con
Academics is the real reason to consider adding a third year of eligibility. The committee believes that by adding a third year, athletics could lead our schools in the quest to increase graduation rates.	Increasing completion and/or retention rates could be debated as there is no firm data to support that assumption.
The committee believes many student-athletes at the two year college level do not continue to participate in athletics at a four year college. Therefore if we look at all divisions and all sports within the NJCAA, the committee believes that the number of student-athletes who would remain at the two-year college to get a degree while competing for his/her third season is high enough to warrant this proposal. If athletic departments can help more students receive degrees, we will in turn help our respective colleges increase overall graduation numbers. This has become very important in most, if not all, 50 states.	Once an initiative such as this is passed, it will be very difficult if not impossible, to ever go back to two years of athletic eligibility regardless of whether or not the data collected proves an increase in retention and/or graduation rates.
The committee strongly believes that the NJCAA must do whatever is possible to make this proposal all about helping students receive a degree and not merely about offering one more year to compete athletically.	

# Competition

Pro	Con
A 3 <sup>rd</sup> year player knows the system and would be able to better "lead" his/her team.	The potential exists for an unethical coach to manipulate the system, keeping a student for three years when his/her best interest would have been served positioning them to transfer after two years.
NCAA transfer rules have made it more difficult on our students and therefore three years of participation is better than two years if the option to play at the four year college level is no longer available.	Adding a third year of eligibility may create fewer opportunities for current high school graduates as the LOI limits would still be in place and unchanged.
Colleges have the potential to fill roster spots in sports with historically low participation numbers.	Puts colleges in a difficult position to decide who gets the third year scholarship. (Ex. Third year athlete is a great person but not a great player.  Does a college/coach spend an LOI on him/her when it could be utilized otherwise on a very talented freshman)
Giving student-athletes a reason to return to school (i.e. athletic participation) gives them a better chance to "finish" what they start academically.	
College and/or student-athletes would not be forced to use a third year of eligibility. If eligible at the four year college level student-athletes could still transfer after two years of participation.	

# Eligibility

Pro	Con
If a student takes advantage of the 3 <sup>rd</sup> year at an NJCAA school, they must understand that their chances of playing at a 4 year school are greatly diminished (or more likely gone). The committee felt it was extremely important to emphasize this point not only to our membership, but also to our student athletes if the proposal is passed.	May cause the NJCAA to rethink the association's eligibility rules altogether. Should eligibility follow our current rules or would something along the lines of needing to complete a percentage of degree requirements need to be met before the 3 <sup>rd</sup> year is awarded. (Please see Suggested Academic Requirements below)

# **Financial Aid**

Pro	Con
The committee felt that unless a student-athlete	It will be important to keep students from going
had been at the Community College beyond	over 150%.
three years, his/her financial aid should not be	
affected.	

#### History/Image:

Pro	Con
The NJCAA and its member colleges are being proactive in responding to the needs of studentathletes.	Is the academic argument strong enough to warrant making this radical of a change to the largest 2 year athletic organization in world?
	Does this proposal fit with the mission and philosophy of the NJCAA?
	Are there enough good reasons to make the change?
	Is this proposal saying enforcing the notion that two-year college athletes are all deficient academically and not capable of completing a degree in two years?

#### SUGGESTED ACADEMIC REQUIREMENTS

- 1. Prior to a third year of participation in a fall sport, student athletes must pass a minimum of 48 semester hours with a 2.0 or higher. Of those 48 hours, at least 36 credit hours must be above a 2.0 GPA and countable towards a degree program. This must be shown through a degree/program audit.
- 2. Prior to a third year of participation for a spring sport, 48 credit hours countable degree program hours above a 2.0 GPA must be passed. This must be shown through a degree/program audit.

<u>Rationale</u>: The committee discussed the ramifications of remedial classes and non-degree physical education classes. It was agreed that at a minimum a student had to take 12 credits a semester and thus 24 hours for the year to meet current NJCAA eligibility rules. The committee used 60 credit hours as a degree completion requirement. Therefore, 60-36=24 hours for a fall sport participant. 60-48 =12 for a spring sport participant. In both scenarios, student-athletes would reach the 60 credit hours needed to graduate.

#### Other Applicable Rules

- 1. Open to all students regardless of age; however HS-3 rules stay intact.
- 2. Open to all students regardless of academic standing (remedial or not).
- 3. Proposal is for all divisions.
- 4. A student can only be certified for a 3rd year at the institution at which they completed their second year of eligibility.
- 5. No increase in allowable Letters of Intent will be recommended at this time.

#### **Miscellaneous Comments**

- The committee felt the addition of a 3rd year of eligibility would likely impact a small number of students, but felt 2 year college athletics could help lead way toward degree completion.
- The potential cost of this proposal at the institutional level was not addressed in depth by either working group because each college would have to determine how the addition of a third year of athletic eligibility would impact their own respective budgets.
- Both working groups spent considerable time discussing the option of a pilot program for Division II and Division III only. However, upon further review the committees felt this would cause real hardships in schools that sponsor sports in multiple divisions as well as those offering non-divisional sports (therefore considered Division I within the NJCAA).

#### THE QUESTION

Due to the historic nature of this initiative, the NJCAA Board of Directors felt it vitally important to generate feedback from each member college. At this time, you are being asked to submit a joint vote (athletic director/athletic staff and college president/representative) either in favor of or against the concept as presented. The results of this survey will be made available to each college upon the completion of the survey. Results will also be used by the NJCAA Board of Directors in deciding whether or not to move forward with legislation directed at implementing this initiative.

- Based upon the information presented, my institution WOULD be in favor of offering a third year of athletic eligibility within the NJCAA.
- Based upon the information presented, my institution WOULD NOT be in favor of offering a third year of athletic eligibility within the NJCAA.

Please confirm that the response being submitted to **THE QUESTION** represents a consensus vote of your college administration (athletic director/athletic staff and college president/representative). \*

Form Submitted by:		
NAME) *	Date*	
Fitle*	College *	
email address *		
Co. I. v 14		
Submit		

Report Abuse | Terms of Use

Powered by Adobe FormsCentral